STATE OF CONNECTICUT

STATE ELECTIONS ENFORCEMENT COMMISSION

In the Matter of a Referral by the Campaign Disclosure and Audit Unit of the State Elections Enforcement Commission

File No. 2014-105NF

RESPONDENT: Jason W. Bartlett 138 Pendleton Street New Haven, CT 06511-2946

Final Decision

This matter was heard as a contested case on March 24, 2015 pursuant to Chapter 54 of the Connecticut General Statutes, § 9-7b of the Connecticut General Statutes and § 9-7b-35 of the Regulations of Connecticut State Agencies, at which time Attorney Patrick Lamb appeared on behalf of the State of Connecticut and the Respondent, Jason W. Bartlett, did not appear. Documentary and testimonial evidence was presented.

After careful consideration of the entire record, the following facts are found and conclusions of law are made:

- 1. Michael J. Ajello was appointed as Hearing Officer for the above-captioned matter on March 17, 2015 by Chairman Anthony J. Castagno of the State Elections Enforcement Commission.
- 2. Connecticut Black Caucus is a political committee registered with the State Elections Enforcement Commission. The Respondent serves as its treasurer.
- 3. General Statutes § 9-608 (a) provides, in relevant part, as follows: "(1) Each campaign treasurer of a committee, other than a state central committee, shall file a statement, sworn under penalty of false statement with the proper authority in accordance with the provisions of section 9-603, (A) on the tenth calendar day in the months of January, April, July and October, provided, if such tenth calendar day is a Saturday, Sunday or legal holiday, the statement shall be filed on the next business day, ..." (Emphasis added).
- 4. General Statutes § 9-623 (b) provides as follows: "(1) If any campaign treasurer fails to file any statement required by section 9-608, or if any candidate fails to file either (A) a statement for the formation of a candidate committee as required by section 9-604, or (B) a certification pursuant to section 9-603 that the candidate is exempt from forming a candidate committee as required by section 9-604, within the time required, the campaign treasurer or candidate, as the case may be, shall pay a late filing fee of one hundred dollars. (2) In the case of any such statement or certification that is required to be filed with the State Elections Enforcement Commission, the commission shall, not later than ten days after the filing deadline is, or should be, known to have passed, notify by certified mail, return receipt requested, the person required to file that, if such statement or certification is

not filed not later than twenty-one days after such notice, the person is in violation of section 9-603, 9-604 or 9-608."

- On July 10, 2014, the Respondent was required to file a financial disclosure statement on behalf of Connecticut Black Caucus covering through June 30, 2014 per General Statutes § 9-608 (a) (1) (A), but did not.
- 6. On July 21, 2014, Commission staff sent a letter to the Respondent, by certified mail, return receipt requested, stating that the Respondent had failed to file a financial disclosure statement for the period of April 1 through June 30, 2014 that was due on July 10, 2014. The letter imposed a \$100.00 late fee and requested that he file the statement within 21 days. The letter warned that if the Responded did not submit the filing within 21 days, the Commission may order a public hearing and he could be subject to a civil penalty between \$200.00 and \$2,000.00.
- 7. On September 25, 2014, Commission staff sent a second letter to the Respondent, by certified mail, return receipt requested, stating that Commission had still not received a financial disclosure statement from him that was due on July 10, 2014. The letter explained that the Respondent was subject to a civil penalty between \$200.00 and \$2,000.00 but that he could avoid further enforcement of the matter if she submitted the statement and a payment of \$300.00 by October 16, 2014. The letter was also sent by email to the Respondent on September 30, 2014 to the email address listed for him on the committee's registration statement on file with the Commission.
- 8. On December 5, 2014, Commission staff sent notice of a January 29, 2015 hearing to the Respondent, by first-class mail with delivery confirmation tracking and receipt and by certified mail and regular mail.
- 9. On January 26, 2015, the Respondent filed the statement due July 10, 2014, making it 200 days late. The statement reflected no activity during the covered period.
- 10. The January 29, 2015 hearing was postponed due to impending inclement weather until February 10, 2015. The hearing was then postponed again due to unforeseen circumstances until March 24, 2015.
- 11. On March 23, 2015, the Respondent notified Attorney Lamb by email that he would not be able to attend the March 24, 2015 hearing and would be sending Dawud Amin to represent him.
- 12. The Respondent did not attend the March 24, 2015 hearing. Because Mr. Amin was not an attorney admitted to practice in Connecticut, was not affiliated with Connecticut Black

Caucus, and had no firsthand knowledge of the issues that were the subject of the hearing, he was not permitted to represent the Respondent or testify on his behalf.

- 13. It is concluded that the Respondent violated General Statutes § 9-608 by failing to timely file a financial disclosure statement by July 10, 2014.
- 14. Evidence was presented that Commission staff was persistent and rigorous in its efforts to contact the Respondent about the delinquent filing.
- 15. General Statutes § 9-7b (a) (2) provides, in pertinent part, that the Commission shall have the power to levy a civil penalty not to exceed "two thousand dollars per offense or twice the amount of any improper payment or contribution, whichever is greater, against any person the commission finds to be in violation of any provision of chapter 155 or 157." The Commission may levy a civil penalty against any person only after giving the person an opportunity to be heard at a hearing. *See* General Statutes § 9-7b (a) (2).
- 16. General Statutes § 9-623 (b) (4) provides, in pertinent part, that "[t]he penalty for any violation of section 9-603, 9-604 or 9-608 shall be a fine of not less than two hundred dollars or more than two thousand dollars or imprisonment for not more than one year, or both."
- 17. General Statutes § 9-606 (d), as amended by Public Act 13-180, provides: "No person shall act as treasurer or deputy treasurer (1) unless the person is an elector of this state, the person has paid any civil penalties or forfeitures assessed pursuant to chapters 155 to 157, inclusive, and a statement, signed by the chairman in the case of a party committee or political committee or by the candidate in the case of a candidate committee, designating the person as treasurer or deputy treasurer, has been filed in accordance with section 9-603, . . ." (emphasis added).
- 18. General Statutes § 9-706 (b), as amended by Public Act 13-180, provides that in order to apply for a grant from the Citizens' Election Program, both the candidate and the treasurer of the candidate's candidate committee must certify that they have paid any outstanding civil penalties or forfeitures assessed pursuant to chapters 155 to 157.
- 19. Section 9-7b-48 of the State of Connecticut Regulations provides, "In its determination of the amount of the civil penalty to be imposed, the Commission shall consider, among other mitigating or aggravating circumstances: (1) the gravity of the act or omission; (2) the amount necessary to insure immediate and continued compliance; (3) the previous history of similar acts or omissions; and (4) whether the person has shown good faith in attempting to comply with the applicable provisions of the General Statutes."

- 20. It was recommended that the Commission consider the following as aggravating circumstances per § 9-7b-48, Regs., Conn. State Agencies: (1) the filing ultimately filed was 200 days late; and (2) Commission staff both informed the Respondent of his duties as treasurer and made diligent efforts to contact him about the missed filing.
- 21. It was recommended that the Commission consider the following factors as mitigating circumstances per § 9-7b-48, Regs., Conn. State Agencies: (1) the statement ultimately filed by the Respondent showed zero activity for the period covered, lessening the gravity of the omission.
- 22. In consideration of the factors listed above, it was recommended that the Commission assess a civil penalty against the Respondent in the amount of \$1,000.00 for his violation of General Statutes § 9-608.

The following Order is adopted on the basis of these findings and conclusions:

ORDER

IT IS HEREBY ORDERED THAT the Respondent shall be pay a civil penalty in the amount of \$1,000.00, payable to the State Elections Enforcement Commission, within 30 days of notice of this decision, for violation of General Statues § 9-608, pursuant to General Statutes § 9-7b (a) (2).

Anthony J. Castagho, Chairman By Order of the Commission

I certify the preceding final decision was sent to Jason W. Bartlett, 138 Pendleton Street, New Haven, CT 06511-2946, first-class mail with delivery confirmation tracking and receipt and certified mail and regular mail on June $\underline{\mathcal{U}}_{\mu}$, 2015.

aqueex Sheri-Lyn Lagyeux

Clerk of the Commission