



EXPLORATORY DISSOLUTION/CANDIDATE COMMITTEE FORMATION
A Checklist for Candidates who Intend to Participate in the Citizens' Election Program

This checklist is intended only as a guide for candidates who are dissolving an exploratory committee and transitioning into a candidate committee intending to participate in the Citizens' Election Program ("CEP"). This checklist does not replace laws and regulations relating to these topics.

Triggering Events Necessitating Dissolution of an Exploratory Committee

- Candidate makes a public declaration* of his/her intent to seek nomination or election to a particular public office; OR
- Candidate receives endorsement for a particular public office at a convention, caucus or town committee meeting; OR
- Candidate files candidacy for nomination under Section 9-400 or 9-405 of the General Statutes (forcing a party primary); OR
- Candidate decides, before any triggering event mentioned above, to terminate the exploratory committee and form a candidate committee for a particular public office in the same election cycle.

*See [Declaratory Ruling 2009-01: "Public Declarations by Candidates in an Exploratory Committee,"](#) available at the Commission's website, <https://portal.ct.gov/seec>.

Best Practice: If your exploratory committee has received non-qualifying contributions over the maximum qualifying contribution amount and you wish to return the excess to the contributor in order to make the contribution a qualifying contribution, do so before the triggering event occurs.

Best Practice: You will be required to submit a ["carry forward" form](#) that describes all of the assets of your exploratory committee that you intend to use for your candidate committee. Please submit this form with your termination statement. See *CARRYING FORWARD* section.

Best Practice: Open up a **new** depository account for the candidate committee AS SOON AS POSSIBLE after the triggering event, and register the candidate committee by filing SEEC Form 1 and 1A with the SEEC no later than ten days after soliciting or receiving funds from any source or making or incurring expenditures to further the candidate's candidacy. This allows the campaign to continue without interruption, provides a place to deposit the surplus and any other newly arrived contributions, and helps to avoid running afoul of the statutory deadlines. **Do not make any expenditures for the candidate committee from the exploratory committee depository, except to distribute surplus. Do not deposit any contributions made after the triggering event into the exploratory committee depository.** Either deposit any new checks into the newly formed candidate committee depository account or return them, if appropriate, to the contributor.

Best Practice: Distribute the exploratory committee's surplus as soon as possible after all of the exploratory committee's debts are paid and the new candidate committee account has been opened, and file the exploratory committee's termination Itemized Campaign Finance Disclosure Statement (SEEC Form 30) at the same time as the [Exploratory Committee Notice of Intent to Dissolve](#) (SEEC Form 5) is filed, i.e. within 15 days of the triggering event.



REQUIRED: Within 15 days of any of the triggering events listed above, the candidate **must** file a SEEC Form 5 with the Commission. During this time, the exploratory committee must distribute its surplus to the candidate committee or the Citizens' Election Fund ("CEF"), as the case may be, and file a termination SEEC Form 30 as well as the [carry forward form](#). See [CARRYING FORWARD](#) section.

This filing terminates the exploratory committee and should disclose the exploratory committee's distribution of surplus to the candidate committee or the CEF.

Remember: The **20-day rule** for treasurers to return or deposit contributions still applies. Contributions made or received *after* the triggering event should *not* be deposited in the exploratory committee's depository account, but instead should be deposited in the newly formed candidate committee depository account. If a contribution is made or received after the triggering event then the treasurer must open a depository account within twenty days and deposit the check, regardless of the time periods for filing a termination SEEC Form 30.

Questions to Ask Prior to Dissolution

Question 1

Will the exploratory committee have surplus funds after paying all its obligated expenses?

See [SURPLUS DISTRIBUTION](#) section.

Question 2

What should I include in my [carry forward form](#)?

- a) Does the exploring candidate intend to carry forward to the candidate committee goods or services purchased or pre-paid during the exploratory committee's existence, such as a headquarters lease? See [CARRYING FORWARD](#) section.
- b) Did the exploring candidate benefit from any expenditures made or incurred to promote the candidate's primary or general election during the exploratory committee's existence that fall outside appropriate activities of an exploratory committee, which include communicating with potential nominating authorities, soliciting funds, polling or otherwise testing the waters? See [CARRYING FORWARD](#) section.
- c) *If there are no items from (a) and (b) above, complete a [carry forward form](#) stating that no items are being carried forward.*

Question 3

Will the exploratory committee be in DEFICIT after paying all of its obligated expenses?

See [DEFICIT](#) section.



Dissolving the Exploratory Committee: Basic Reporting Requirements

For the Candidate:

- Notify the campaign treasurer when you are ready to dissolve the exploratory committee.
- Complete and sign SEEC Form 5, [Exploratory Committee Notice of Intent to Dissolve](#).
- File SEEC Form 5 with the State Elections Enforcement Commission, Campaign Disclosure and Audit Unit, 55 Farmington Avenue, 8th Floor, Hartford, CT 06105, no later than 15 days after an event triggering dissolution.

For the Campaign Treasurer:

- Complete and file SEEC Form 30, *Itemized Campaign Finance Disclosure Statement for Candidates for Statewide Offices and General Assembly*, **when the distribution of surplus is complete, and in no case later than 30 days after the triggering event that necessitated the dissolution of the exploratory committee.** Report the final surplus distribution in this termination filing.
- To complete the filing, select Non-Standard Report and then “Termination” for Type of Report on the eCRIS Reporting Home page.
- Complete the [carry forward form](#) and file it with the Commission when submitting the termination filing.

Period Covered in the Termination Statement

- Report all activity of the exploratory committee, including the final surplus distribution** check(s) written to the candidate committee, beginning with the last day not covered by the prior exploratory committee SEEC Form 30 and ending 11:59 p.m. on the day before the termination statement is filed with the Commission; OR
- If the committee raised and/or spent less than \$1,000 in prior filing periods and previously filed *Short Form Campaign Disclosure Statement(s)* (SEEC Form 21), report all activity beginning with the date the exploratory committee’s first contribution was received or expenditure made or incurred and ending 11:59 p.m. on the day before the report is filed with the Commission.
- The period should close at 11:59 p.m. of the day before you are submitting the statement. The closing date of the period cannot be the same day that you submit the report electronically.

Exploratory Committee Depository

- Keep the exploratory committee depository open until all committee checks written, including the surplus distribution check(s), have been presented and honored by the bank.
- Do not make any expenditures for the candidate committee from the exploratory committee depository, **except to distribute surplus.**
- Do not deposit any contributions made after the triggering event into the exploratory committee depository. Either deposit any new checks into the newly formed candidate committee depository account or return them, if appropriate, to the contributor.



Recordkeeping

- Obtain and keep copies of documentation, including bank statements and the final bank statement showing a zero account balance, for all exploratory committee transactions.
- The treasurer (or candidate, if so desired) must keep the committee records* for FOUR YEARS from the date of the termination filing.

*See [Treasurer's Best Practices Checklist Records Treasurers Must Obtain, Copy and Keep](https://portal.ct.gov/seec), available at the Commission's website, <https://portal.ct.gov/seec>.

Forming the Candidate Committee

For the Candidate:

- Promptly designate a campaign treasurer and committee depository for the candidate committee.
- Designating a deputy treasurer is also **highly** recommended.
- Register the candidate committee by filing [SEEC Form 1/1A](#) with the Commission no later than ten days after soliciting or receiving funds from any source or making or incurring expenditures to further the candidate's candidacy, or in any event, no later than 30 days after the triggering event that necessitated the dissolution of the exploratory committee. The candidate can and is encouraged to register the candidate committee online through [eCRIS](#). The candidate, treasurer, and deputy treasurer (if applicable) can easily [create](#) the eCRIS accounts they will need to complete the registration if they do not yet have accounts.

For the Candidate Committee Treasurer:

- Open the candidate committee depository account **as soon as possible** and no later than ten days after soliciting or receiving funds from any source or making or incurring expenditures to further the candidate's candidacy. The account may be with the same institution where the exploratory committee maintained an account, but the candidate committee **must open a new account**.
- Obtain surplus distribution check(s) and qualifying contribution documentation (if applicable) from the exploratory committee treasurer.
- Within 20 days of your receipt, deposit surplus distribution check(s) into the candidate committee depository. The same 20-day rule to return or deposit applies to any other post-trigger contributions.
- Report the receipt of surplus funds from the exploratory committee in **Section C2**, "Reimbursements, Payments, or Surplus Distributions from other Committees," in the candidate committee's first itemized campaign finance disclosure statement, SEEC Form 30.
- If the campaign has an online contribution website it plans to continue to use, update the committee's attribution if it has changed and be sure that the checking account on file with the merchant account provider has been updated so contributions will be deposited into the candidate committee's new account.



Carrying Forward Goods & Services from Exploratory to Candidate Committee

- If the exploring candidate intends to carry forward to the same candidate's candidate committee goods or services purchased or pre-paid by the exploratory committee or any of the other items listed below, a **detailed carry forward form must accompany the exploratory committee's termination SEEC Form 30**. The campaign treasurer must identify:
 - ✓ Any durational agreement, such as a lease for headquarters, or ongoing consultant contract;
 - ✓ Purchase or lease for equipment, furniture, or leased vehicle with a cost of \$250 or more;
 - ✓ Purchases made for advertising to be used by the candidate committee (advance payments for ads, mailers, palm cards, website, etc.);
 - ✓ Advertising expenditures made by the exploratory committee solely to aid or promote the candidate's primary or general election (as opposed to expenses incurred for permissible activities of an exploratory committee such as communicating with potential nominating authorities, soliciting funds, polling or otherwise testing the waters); and
 - ✓ Prepaid postage or supplies, or a website or web domain name, or other items for which the exploratory committee had paid.
- The **carry forward form** should **also** list any additional expenditures of the exploratory committee not previously reported, such as anticipated costs of wrapping up the exploratory committee, and whether such expenses should be attributed to the exploratory or candidate committees, or in part to both.
- If no goods or services will be carried forward, the form should simply indicate that.*
- The **carry forward form** may be dropped off, mailed, or emailed to the Commission and should be submitted at the time of the exploratory committee's termination filing.

Reporting Sale of Equipment, Furniture, or Supplies by Exploratory Committee

An exploratory committee may choose to sell for fair market value to permissible recipients the equipment, furniture or supplies it purchased.

- Report the sales of the items in **Section S**, "Surplus Distribution of Equipment and Furniture."
- Report the proceeds from such sales in **Section I**, "Miscellaneous Monetary Receipts Not Considered Contributions."
- Include the proceeds in a distribution check written to the candidate committee or the Citizens' Election Fund, as appropriate.
- For candidates who have documented qualifying contributions that exceed the cash on hand in the exploratory committee at the time of dissolution, the assets of the exploratory committee can be sold and proceeds rolled over to the candidate committee up to the amount of the difference between the cash-on-hand and the documented Qualifying Contributions. Report the distribution check in **Section N**, "Expenses Paid by Committee." The Purpose of Expenditure Code is SRPLS.
- If the exploratory committee chooses not to sell the equipment, furniture or supplies it purchased, but instead chooses to transfer ownership of such items to the candidate committee,



this should be documented in the [carry forward form](#) accompanying the termination SEEC Form 30.

Exploratory Committee Surplus Distribution

Exploratory Committee Treasurer:

- Write an exploratory committee check to the candidate committee to distribute the portion of the surplus that fits the description of qualifying contributions (up to the qualifying threshold amount for the office sought).
- Write a committee check to the Citizens' Election Fund to distribute the portion of the surplus representing excess qualifying contributions (an amount above the qualifying threshold for the office sought) or non-qualifying contributions (contributions from party committees and political committees, individual contributions exceeding the maximum qualifying contribution amount, liquidated in-kind contributions, etc.).
- Report the distribution(s) in the exploratory committee's termination filing.

See [Declaratory Ruling 2007-02, "Citizens' Election Program: Surplus and Deficit of Exploratory Committees"](#) available at the Commission's website, <https://portal.ct.gov/seec>.

Reporting Distribution of Surplus

- Report in **Section N**, "Expenses Paid by Committee," the committee check(s) distributing surplus to the candidate committee or to the Citizens' Election Fund, if applicable.
- Make photocopies or electronic images of all qualifying contribution documentation (**make an extra set of copies for your records!**), for submission to the Commission together with the exploratory committee's termination filing.

Supplemental Materials to Submit at the Time of the Exploratory Committee's Termination

- Detailed [carry forward form](#) about any goods and services carried forward from the exploratory committee to the candidate committee or complete the form indicating that **no** goods or services were carried forward;
- Qualifying contribution documentation: photocopies or flash drive containing electronic copies of all qualifying contribution documentation; and
- Check made out to Citizens' Election Fund for proceeds from sales of exploratory committee equipment and furniture (if that sum exceeds the amount for which there are documented qualifying contributions) or for excess qualifying contributions or non-qualifying contributions.



Exploratory Committee Deficit

The exploratory committee deficit carries over and becomes an assumed deficit of the candidate committee, as an “expense incurred but not paid” of the candidate committee. **Because the Program has expenditure limits, the transfer of a substantial deficit to the candidate committee may impact a candidate’s ability to comply with the limits.**

- Call the Candidate Services Unit (860-256-2985) with any questions.**
- The exploratory committee must submit a termination filing, along with all applicable supplemental materials, as described above.
- The candidate committee treasurer **must report** all liabilities carried over from the exploratory committee in **Section Q**, “Expenses Incurred by Committee but Not Paid During this Period,” of the candidate committee’s first itemized campaign finance disclosure statement.