

STATE OF CONNECTICUT
STATE ELECTIONS ENFORCEMENT COMMISSION

In the Matter of a Complaint by Cecile Gagnon, Waterbury

File No. 2025-009

FINDINGS AND CONCLUSIONS

Complainant, Cecile Gagnon, filed this complaint pursuant to Connecticut General Statutes § 9-7b and alleged that an individual was using the name and residence of Pamela Theriault, a former resident of Waterbury, Connecticut, to improperly vote by absentee ballot in Connecticut. After an investigation of the referrals, the Commission makes the following findings and conclusions:

Referral Allegations

1. The complaint alleges the property, 7 Sherwood Road in Waterbury, was sold in 2003 to the Complainant's son; thus, Pamela Theriault no longer lived there, but political flyers and mailers, addressed to Pamela Theriault, were still being sent to 7 Sherwood Road in Waterbury. The Complainant checked the voter rolls and reported that voting records showed that "Pamela Theriault" as voting in Waterbury, from 7 Sherwood Road in Waterbury, in 2016, 2018, 2020 and 2022, all by absentee ballot. The complaint alleges that Pamela Theriault passed away in March of 2021. The Complainant contends that someone improperly obtained Pamela Theriault's information to vote by absentee ballot.

Relevant Legal Authority

2. This matter is governed by Connecticut General Statutes § 9-140, which sets out the procedure for the issuance of absentee ballots.
3. General Statutes § 9-153a provides for the use of the federal ballot application form for overseas citizens qualified to vote under the Uniform and Overseas Citizens Absentee Voting Act (52 U.S.C. §§ 20301-20311).
4. The Uniform Overseas Citizens Absentee Voting Act provides the authority for citizens living overseas to vote in federal elections when they do not qualify to register in state elections.

5. General Statutes § 9-158b establish the eligibility for the use of Overseas Ballots, as authorized by the Uniform and Overseas Citizens Absentee Voting Act.

Facts Found After an Investigation

6. Upon investigation, Commission staff learned that Pamela Theriault is alive and living in British Columbia, Canada. She is an American citizen.
7. In the complaint, information regarding Pamela Theriault's mother, Rita Theriault, was misinterpreted as relating to Pamela Theriault. Rita Theriault sold the residence at 7 Sherwood Road in Waterbury to the Complainant's son in 2003. Rita Theriault passed away on September 5, 2017.
8. According to voting records, Pamela Theriault voted by absentee ballot in 2016, 2018, 2020, including the general election and the primary, 2022, and 2024.
9. By response received from Pamela Theriault on May 27th, 2025, the following information was provided:
 - a. She is a U.S. Citizen having been born in Waterbury, Connecticut on January 4, 1950.
 - b. She lived at the Waterbury Address with her parents until she completed College when she thereafter located to British Columbia, Canada.
 - c. In 2003, in order for her parents to be closer to her, her parents sold the family home they had lived in from 1954 and relocated to Washington State. Her father passed away in 2015 and her mother in 2017. She never lived in the State of Washington,
 - d. Sometime in 2016 she received an email from Overseas Voting indicating that she could register to vote in federal elections. Thereafter, she was provided with the forms to register, and she had been participating in that manner ever since. The form asks for her current address and requests a prior address in the United States. The previous address was the Waterbury address so in accordance with the instructions provided that is what she placed on the form.
 - e. She understood that she was voting in federal elections and would be receiving mail at her Canadian address.
10. It appears that Pamela Theriault's name was obtained by campaigns, and those campaigns sent campaign materials to Pamela Theriault's prior address of 7 Sherwood Road in

Waterbury, which eventually led the Complainant to file this complaint with the Commission.

Analysis and Conclusions of the Law

11. The Commission finds that, pursuant to General Statutes § 9-158b and the Uniform and Overseas Citizens Absentee Voting Act, Pamela Theriault was eligible to vote in federal elections as a U.S. Citizen living overseas in British Columbia, Canada.
12. The Commission finds that no one used Pamela Theriault's name to cast a ballot in the State of Connecticut based on the evidence gathered.
13. Based on the facts and findings, the Commission concludes that this complaint is dismissed,

Adopted this 18th day of June 2025, at Hartford, Connecticut.



Michael Ajello, Commissioner
By Order of the Commission